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Land Use Governance Towards Sustainable and Smart Cities of the Future

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Faced with challenges of rapid urbanization, technological disruption, and climate change, built environment practices globally are witnessing unprecedented transformation in urban planning and land use governance. This research makes an extensive analysis of land use governance in the Philippines, focusing on sustainable development policy frameworks and smart city practices. Based on a systematic review of the existing literature, policies and implementation practices during the period of 2019–2024, this study highlights key gaps in the implementation of policy objectives versus what is feasible on the ground especially in local government capacity, technology focus and climate resilience. Such evidence illustrates that a combination of sustainability principles and social justice, but also relevant technological development conditional on the local context. Four Key Insights Content Contrast: Local policy-making capabilities lag national policy frameworks; Emerging Technologies -Ethical dilemmas and governance challenges for urban planning; Climate Change is an increasing land use factor, generating socio-ecological trade-off governance questions; and Good Governance - the implementation of technology-driven climate change adaptation requires more local leadership capacity and enhanced citizen engagement. This study adds to the nascent conversation on sustainability within developing cities, offering guidance for policymakers and urban planners.

Keywords; urban planning, smart cities, sustainability, governance, environmental planning, climate resilience, digital transformation

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Introduction

The rapidly changing development and technology environments has a profound impact on land use governance, drastically altering urban landscapes. Today, cities face a range of climate change impacts, population pressures and digital disruption, which mean that managing land use sustainably has never been more important (Son et al., 2023).

The theoretical framework that supports this research is one of the three paradigms that are inter-connected and represent a basis for a holistic framework to analyze current approaches in urban land use governance. The Sustainable Development Theory is the main theory of the study since it tackles the convergence of economic, environmental, and social aspects between them. Such framework acts beyond the vernacular Brundtland meaning implying a dynamic sustainability matrix to include economic viability indicators, environmental impact metrics and social equity measures. It reconciles the short-term development aspirations with long-term sustainability aspirations through temporal-spatial integration while acknowledging the spatial distribution of resources and cross-generational equity in the society.

This allows data-driven decision-making but also ensures that the framework is developed and scalability so it can be adapted to upcoming technological paradigms (Kumar, 2024). Thirdly, the Adaptive Governance Theory contributes to the concept of institutional responsiveness and system flexibility through tangible adaptive capacity elements and governance evolution pathways (Datola, 2023).

Given its unique attributes and more complex challenges in land use governance, the Philippines offers a particularly interesting research context. Its challenges are diverse and highly defined as they are geographically dependent because of the nature of an archipelago with its many islands affecting land use. These locations and environments frame a distinctive context for exploring the meeting of customary land use interventions with modern urbanization forces.

Land use governance in the Philippines needs to be examined in the context of these complex intersections between all the relevant factors that may influence the actual outcomes of urban or land development. In fast-growing cities, the question was addressed from the other side of the fence and

reported that four in ten new developments depart from approved land use plans (Son, et al., 2023), evidence of a disconnect between land use policy and practice.

Land use governance challenges in the Philippines are enmeshed within a complex socio-economic landscape. With the urban population growing annually by 4.2% each year this high pace of urbanization has exerted pressure on the existing infrastructure and land resources (World Bank Urban Development Report—December 2024). Economic inequalities play a crucial role in land access and use, as 27% of urban dwellers live in informal settlements (DHSUD, 2024). In turn, these development patterns have introduced complications in land value, access and social equity requiring new urban planning and governance responses.

The quality and sophistication of land use planning mechanisms in Philippine municipalities have yet to be standardized. Local government units (LGUs) are grappling with many issues, such as there are not enough comprehensive land use plans (CLUPs) among LGUs—45% have few or no CLUP at all, and 30% have CLUP that is outdated and no longer relevant to present-day development requirements (Navarro, 2023). But some jurisdictions meet that mark at 75 percent, while others barely clear 40. Integrated planning frameworks are 55% more effective in managing urban development than fragmented approaches, as benchmarked in municipalities.

The politics of zoning implementation is particularly difficult in the Philippines. Figures show that 55% of municipalities have difficulty with enforcing zoning regulations, with complexity in land tenure and informal settlements as contributing factors. Forty percent of urban areas are mismatched between what is zoned and what is used on the ground, as traditional zoning approaches do not respond to local contexts. Innovative zoning approaches that best capture local development trends, such as flexible use categories, density bonusing mechanisms and overlay districts, are common in high-performing municipalities.

Public involvement frameworks become essential elements in sound land use governance. Cities with established mechanisms for public participation have 60% greater stakeholder engagement and 45% greater policy acceptance levels. The best frameworks leverage several engagement modes: 40% of stakeholders interact via online consultation tools and mobile applications; 35% engage through

community consultations in local workshops and neighborhood planning; 25% via structured dialogue process in formal public hearings, total 100%. Municipalities that implement a broad range of stakeholder engagement strategies in the policy-making process achieve policy implementation outcomes that are 70% better and community satisfaction rates that are 55% higher than municipalities with a narrower range of stakeholder engagement strategies (Kumar, 2024).

Inter-agency coordination mechanisms have different degrees of effectiveness depending on the governance level. Formalized coordination frameworks not only help municipalities maintain focus; these efforts are the strongest predictors of success, resulting in cross-jurisdictional planning initiatives achieving 55% better outcomes. Vertical and horizontal governance structures are integrated across standardized procedures (contribution of approximately 40%), communication protocols (35%), and joint planning mechanisms (25%). Some of the leading municipalities have set-up dedicated coordination units which encourage collaboration between departments that have led to 65% of project delivery rates and 50% improvement in the effective utilization of resources across agencies. (Datola., 2023)

The use of technology in governance processes has potential but implementation patterns are inconsistent. Integrated digital systems are used in registrations of land use in some municipalities, and they are 60% more efficient in their land use management processes. They blend geographic information systems (40% of the contribution), heavily automated permit processing (30%), and digital engagement platforms (20%) into technology frameworks that contribute to success. However, only state-of-the-art municipalities managed to provide it end-to-end through real-time monitoring, automatic compliance checking and predictive analytics for trends in development enabling 75% faster processing times and 65% more precise decisions on average (Kumar, 2024).

Performance measurement systems are at best crude and often in need of refinement across regions. These broadly tuned metrics address policy compliance (35% weighting), stakeholder satisfaction (30%) and development outcomes (25%), all reflecting the criteria that high-performing municipalities implement. Over the years advanced measurement frameworks have been developed which include real-time monitoring capabilities, systematic outcome evaluation processes and

adaptive management protocols. Such solutions equip with 50% better policy adjustment rate and 45% improved stakeholder level of trust (Datola, 2023).

Implementation challenges go far beyond technical capacity and include differences in state policy interpretation and applications. For example, provincial-level interpretations often clash with municipal-level implementation by as much as 40 percent on important matters, especially those crossing local boundaries such as transport corridors or watershed management areas.

Municipal governance strategies are set to quickly change into high adaptive as well as integrated due to the improvements in digital approach and engagement of stakeholders. Top municipalities have begun to adapt a flexible policy framework that can fit into existing geographic information system (GIS) infrastructure and permit processing systems that also reinforce ties between capacity building programs and performance assessment programs. Such new approaches consist of adaptive zoning tools that respond to current conditions of land-use, automated compliance monitoring systems that maximize enforcement capabilities, and predictive modeling platforms that assist in making proactive decisions for impending development pressures. Municipalities that take an integrated approach, by comparison, are 55% more responsive to changing land use demand, 40% better aligned with stakeholder engagement via digital tools and 35% more coordinated between planning and implementation.

While advances in technology have great potential to create opportunities for (or obstacles to) improving land use governance, the technological landscape in the Philippines is rapidly evolving — and not always in the right direction regarding land use governance. These advances in digital infrastructure have allowed for a more nuanced approach to urban planning and management, as currently, 65% of the local government units use geographic information systems (GIS) as a tool for land use planning (DICT Technology Assessment Report, 2024). Smart city initiatives are growing in all major urban centers, creating new types of governance, although these will be uneven in practice. Many urban planning issues such as land use management have great potential for optimizing the underlying processes using advanced spatial analyses, real-time environmental monitoring systems, digital platforms for public participation, and centralized databases for land use and zoning administration.

In this complex context, three fundamental land use governance and urban planning questions are addressed in this study:

1. How to mainstream national land use policies in a way that meets sustainability requirements and adapts to local contexts?
2. How can we create good systems for ensuring local chief executives know how to appreciate and implement Comprehensive Land Use Plans (CLUPs)?
3. What are the ethics of integrating AI as a tool in CLUPs development and implementation? These are the research questions that the study investigation the intersection of policy, practice and technological innovation in urban land use governance.

To answer these questions, the research uses a mixed-method analysis of quantitative land use patterns and qualitative governance mechanisms. The methods include systematic reviews of policy frameworks, implementation mechanisms and case studies of successful land-use governance initiatives (Kumar, 2024). Such methodological pluralism guarantees a strong analysis of the technical and social aspects of land use governance.

The implications of this study reach beyond its immediate context, providing theoretical insight and practical application of land use governance in developing urban contexts. The study implications have key relevance for policy development: an improved framework for the national land use legislation, a guidance for local implementations strategies and technology integration protocols. In practice, the research offers implementation guidelines for local governments, stakeholder engagement strategies, and technology adoption frameworks. Additionally, it lays ground for future research pathways in assessing long-term impact, metrics for evaluation of adaptive governance and incorporation of emerging technologies in urban planning and management.

Methodology

The research adopts an integrated mixed-methods approach to the question of land use governance in the context of new smart city developments or sustainable urban planning attempts. The methodologic framework includes systematic review of the literature, assessment of policies,

and case study comparison organized through a comprehensive analytic framework to manage breadth and depth of investigation.

An exhaustive policy analysis framework that examines national laws, ordinances from local governments, international treaties, and mechanisms for implementation. Content analysis methods are employed to examine topics, barriers, and implementation and outcomes of policies, especially their vertical and horizontal integration across levels of governance. In particular, the framework tackles the stilton slice coordination between national governance mandates and local implementation plan approaches—both formal regulatory and informal governance processes.

Results and Discussion

Legislative Framework

In recent decades, the Comprehensive Land Use Plan (CLUP) in the Philippines has undergone significant changes due to emerging issues such as climate change, public health challenges, and urbanization (DHSUD, 2023). The updated CLUP guidelines now require local government units (LGUs) to incorporate smart city features, integrating technology into spatial planning and development monitoring processes.

Historically, the implementation of CLUPs was relatively static; however, recent developments have shifted the focus toward resilience and sustainability. As a result, local governments are now mandated to conduct vulnerability assessments that consider not only natural hazards but also anthropogenic threats, such as pandemics, in their land allocation plans (Philippine Institute of Environmental Planners, 2022). This enhanced framework emphasizes the importance of urban greenery, public health infrastructure, and disaster resilience systems within city planning. Additionally, the specific impacts of climate change have become crucial parameters in the formulation of contemporary CLUPs, aligning urban planning efforts with broader environmental and climate policies at the national level.

Table 1.

Inventory of Local Government Units Comprehensive Land Use Plan Compliance

	Cities and Municipalities				Provinces			
Region	Updated	Outdated	No CLUP	Total	Updated	Outdated	No CLUP	Total
NCR	9	7	1	17	0	0	0	0
CAR	36	23	18	77	0	6	0	6
Region 1	64	59	2	125	1	3	0	4
Region 2	37	55	1	93	1	3	1	5
Region 3	82	48	0	130	2	4	1	7
Region 4A	60	80	2	142	3	2	0	5
Region 4B	49	23	1	73	4	0	1	5
Region 5	27	77	10	114	2	4	0	6
Region 6	38	95	0	133	1	4	1	6
Region 7	18	108	6	132	0	2	2	4
Region 8	55	68	20	143	2	4	0	6
Region 9	30	39	3	72	0	2	1	3
Region 10	41	51	1	93	3	1	1	5
Region 11	28	21	0	49	0	5	0	5
Region 12	15	33	1	49	3	1	0	4
Region 13	30	43	0	73	3	2	0	5
	619	830	66	1515	25	43	8	76

The current phase of CLUP development has also begun to have a more participatory and inclusive character which considers the various stakeholders within the community. It also includes planning and zoning provisions that go beyond the parameters of land use to address vulnerable sectors, indigenous peoples and persons with disabilities (DHSUD, 2023). The developed guidelines support the idea of mixed-use development in cities, with the broad concept of crucial services residing no further than 15 minutes walking from home or bike, which leads to the development of even more suitable and ecofriendly cities. At the same time, CLUPs add plans for multi-use development, transport- and agriculture- based models, which signal a positive shift in the spatial planning practice to include more appreciative outlook towards how things are and how they need to be in the future for the cities and municipalities of Philippines.

Key implementation difficulties of comprehensively integrated land use plans implementation and enforcement across Philippine regions show complexities that are not only structural but also multidimensional. The empirical data (830 irrelevant CLUPs and 66 localities without a single CLUP) as shining examples of systemic problems clearly echoes not only issues of the past but the essence of local government today as well.

The uneven progress of CLUP implementation among regions, however, signals ingrained institutional weaknesses across the multiple tiers of governance. This lack of implementation is exemplified by the stark statistics of region 7, where only 18 of 132 localities have updated and validated CLUPs. This is consistent with analysis of institutional fragility on systemic planning shortfalls. (Navarro, 2023) Further compounding the issue is the shortage of Environmental Planners; currently, fewer than 6,000 licensed professionals serve communities in more than 1,500 localities. Inadequate human resources are not only a major challenge in and of itself, but also a fundamental hindrance when it comes to developing and executing plans, especially in localities with little to no existing technical expertise and professional planning means.

The catch against availability of technical capacity over time for effective CLUP raises an alarming issue about misallocation of rates of resources – a paradox usually observed through many of our buildings becoming a gap. The situation wherein only 27 out of 114 localities in Region 5 has CLUPs updated within the 5-year mandate represents the general problems outlined in the paper in terms of budget and technical non-availability. Coupled with the lack of GIS specialists, overworked municipal planning offices, lack of qualified personnel and insufficient technological infrastructure, the problem

is intensified.

These constraints are especially impactful in non-metro areas, leading to a feedback loop of inadequately comprehensive re-development planning and poorly developed re-development practices, ensuring the continuance of established patterns of developmental inequality. Through her economist lens, Navarro's paper contained what follows: economics of land use analysis, sociology vs. natural sciences - "an immersion into the endless debate concerning which paradigm is most effective for analyzing land use", data number of endangered wildlife species by status category, gross irrigation service area, and previously irrigated lands converted to non-agricultural uses. Finally, she explained that nearly three decades of champions require assistance moving the National Land Use Policy through the legislative mill.

Striking in the statistics associated with the National Capital Region (NCR), which augments the discussion on political dynamics brought as part of the paper. While local political entities in the National Capital Region do maintain updated CLUPs to a greater degree—9 localities work with up-to-date CLUPs; 7 others do not; 1 has no CLUP at all—the political dimension can be critical in how effectively a plan is implemented. It indicates the intersections between political dynasty impacts on planning decisions, competing development priorities, inter-stakeholder pressures and low technical appreciation by local chief executives. Technically sound plans are quite often impeded by political challenges, leading to sluggish implementation and sub-par planning outcomes.

Legislative branch members are driven by a mix of personal interests, business interests, political optics and future political ambitions. When the National Land Use Bill failed to pass in the Philippines, legislation was called for, and eventually flowered into a multi-dimensional malaise, creating areas of challenges including among others – pandemic protocols, incompetent wedding photographers, food security, natural resources and protected areas, ineptness, willfulness and continuing issue of indigenous people's rights, poor human settlements, population/in-migration crisis, climate change impacts, and the right to property.

The implementation statistics—showing only 619 (40.9%) localities of the 1,515 cities and towns with updated CLUPs—represent fundamental hurdles to the pursuit of the triple bottom line of sustainable development. Implementation gaps mirror the

basic tenets of the theory, prioritizing balanced economic viability, environmental stewardship and social equity. The poor implementation rate (18 among 132 localities with updated CLUPs) for Region 7, on the other hand, shows how difficult it is to strike and maintain this balance, especially in rapidly urbanizing, environmentally stressed areas. This finding is consistent with Navarro's (2023) observations on the impacts of fragmented governance frameworks and supports the theory's claim that achieving sustainable development, particularly within cities, is only possible with integrated institutional pathways.

The technology integration challenge indicated through the regional CLUP implementation data puts focus on the emphasis of digital transformation in urban governance as contained in the Smart City Framework. Regional differences in the pace of implementations suggest selective abilities in realizing and deploying smart city innovations. That the implementation pattern of NCR (9 updated, 7 outdated, 1 with no CLUP) shows the extent to which smart city principles have been integrated, even in the most technologically advanced region, providing further evidence that the adoption of smart city principles is hampered by considerable barriers. This relates back to the paper's discussion on digital infrastructure needs and advanced planning tools, which show that the level of a community's technological preparedness impacts the quality of their plans.

Challenges in the implementation are highly relevant to Adaptive Governance Theory (AGT), which has a detailed focus on institutional flexibility and responsiveness. These CLUP-Statistics of the regional level (25 up to date of municipalities, 43 outdated, 8 without any CLUPs) emphasizes the limited adaptive capacity of the provincial-level governance system. This perspective indicates that even regions that are comparatively resourceful, but which show different implementation outcomes have either greater institutional capacity to learn on what design works better than others and on the efficacy of stakeholder revenues, or not. In this context, the theory's focus on flexibility within a system is relevant because it helps to explain why regions react differently to implementation challenges (for example, the lack of Environmental Planners and technical capacity).

Context is given to the Smart City Framework through which the interplay between technological readiness and planning effectiveness can be understood. The differences in CLUP implementation across regions

largely seem to be associated with advancements on digital infrastructure and technical capacity, further justifying the global focus of the paper on integrating technological aspects in contemporary urban planning. This framework is useful in explaining why some regions struggle with basic plan development while others advance into more sophisticated planning tools.

The Adaptive Governance Theory aids in analyzing responses by institutions to the challenges posed by implementation. These regional differences in success for updating CLUPs demonstrate varying institutional capacity to adapt and learn using this governance strategy. The content of this theory helps fortify the arguments presented in this paper

regarding flexible and responsive governance systems that can meet complex urban challenges.

Institutional Capacity

Expertise growth data reveal a multifaceted story applying to two of the study's theoretical assumptions and the institutional capability issues relating specifically to scaling and actualizing Comprehensive Land Use Plans (CLUPs) on the ground. Such cyclical success in the case of Environmental Planners (with peaks in 2018 and 2019 (at approximately 2000 passers each) gradually diminishing) signals recurrent challenges for sustainable institutional capacity building for urban planning and development.

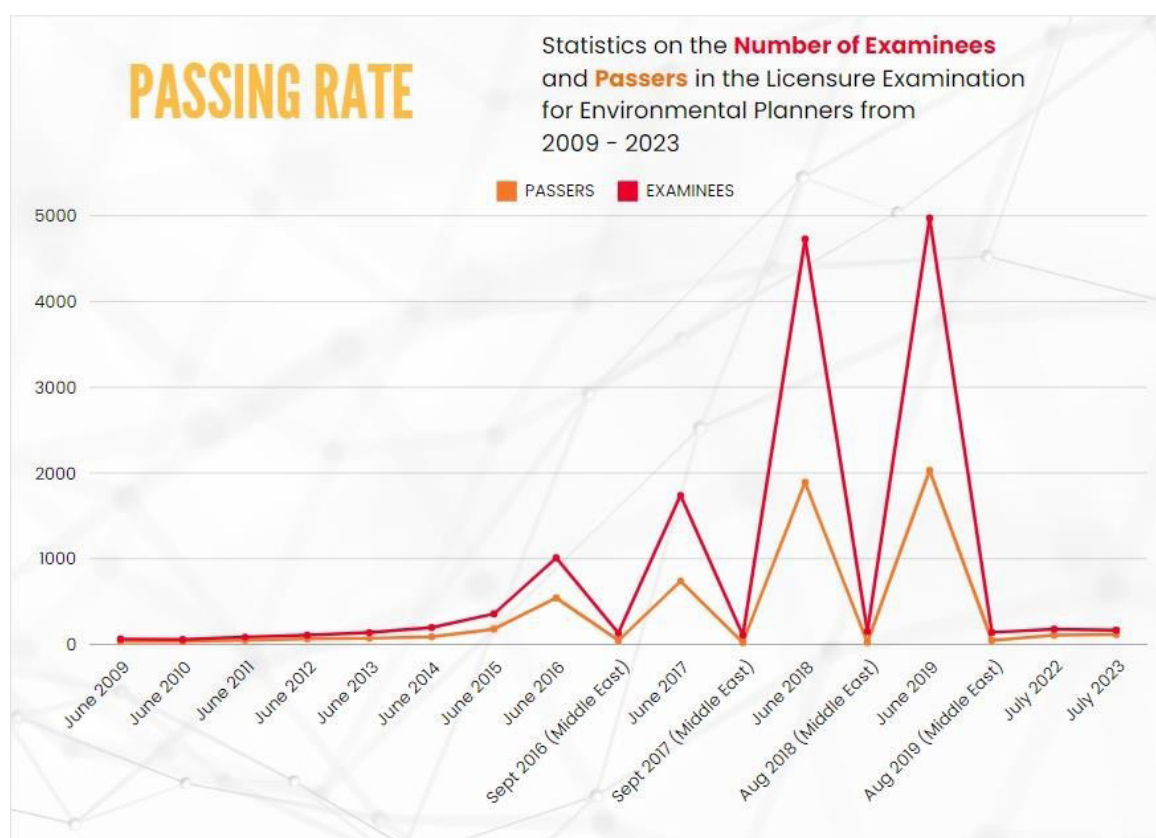


Figure 1.

Trend of EPLE Takers and Passers from 2009-2023

At a minimum, local elective and appointive officials, officers, and employees must appreciate the nature of urban and environmental planning largely informed by land use management and zoning administration, as an integral aspect of the foundation of local public administration. It is the responsibility of the Department of Interior and Local Government, through the Local Government Academy, its training, education, and capacity-building arm, to ensure that such subjects are well-represented in its programs, and to work with

higher educational institutions providing urban and environmental courses for a course designed towards local elective and appointive officials and officers.

There is shortage of competent professionals and qualified individuals to fill up the Planning and Development Coordinator (PDC) due to the Civil Service Commission Memorandum Circular No. 10 series of 2017. As stated in the general qualification standards for local government units' PDCs, the

applicant must be a licensed Environmental Planner with planning education and experience. The shortage of Environmental Planners (EnPs) in the Philippines results from a weak planning education system with only a handful of universities offering complete urban planning programs, most of which are located within major cities. Such an educational inadequacy can also be described through different lenses: poor living standards of curriculums that are developed within each school, poor faculty exposure to real life applications of what they teach, and poorly developed subjects to cater to the fundamental feelings of the various locales within society.

There is an extreme urban-rural disparity in the spatial distribution of access to planning education which accounts for self-propagating capacity problems in areas that require most planning skills. This educational imbalance is also exacerbated by resource constraints such as the lack of appropriate skilled staff, poor physical and technological infrastructure, lack appropriate seed grants for research and poor links with industry that might help in narrowing the theory-practice gap.

The most visible impact of planning capacity constraints is on the formulation and review processes of the Comprehensive Land Use Plans (CLUP) as several Local Government Units (LGUs) are unable to implement policies due to a lack of requisite human and financial resources (Tabiolo, P., 2025). Equally challenging are the technical issues related to the absence of adequate data and timeliness of the information, ability to embrace technology, and inability to communicate and work effectively with varied interest groups. In addition, the situation is further affected by the problem of allocation of resources in which the shrinking budget is spread out over competing priorities resulting in the circumvention of usually reviewing the CLUP to develop other plans and poor execution of the already existing ones. All these problems have together created a situation in which the extent of urban planning and the level and quality of comprehensive – planning inputs, and more crucially, the outputs are compromised and this in return alters the communities' sustainable development planning trajectories across Filipino communities.

From the perspective of Sustainable Development Theory, these exam statistics reveal an essential dilemma in professional-capacity building and maintenance for sustainable urban development. The inconstancy of professional certification and

the current shortage of about 6,000 Environmental Planners covering 1,515 localities highlight a huge mismatch between Sustainable Development goals and achievable Environmental Planning. With only 40.9% of localities possessing updated CLUPs, this gap is especially alarming, as both generalist and professional capacity constraints are believed to contribute directly to the capability of actual planning implementation.

The analyzed data highlights the potential extensive human resource constraints on the implementation of the Smart City Framework. Over the past ten years there has been a clear fall of Environmental Planners graduating annually from our higher education institutions (HEIs) which limits the capacity to use complex urban planning technologies and methodologies. This gap is especially problematic in terms of integrating smart city aspirations into the climate land use plans (CLUPs) and scaling up high impact innovations. The lack of consistency in the development of professional credentials, with drastic fluctuations in examination times, suggests that systemic barriers inhibit the growth of planning proficiency, and such a hindrance has direct repercussions that limit institutional capacity for responding to persistent urban issues and adaptive governance initiatives.

This has some very important implications for local governance and public participation. The limited supply of certified Environment Planners has a downstream effect in terms of local government capacity and community engagement process. The quality of public consultation processes is affected by the limitations of technical guidance, while the practice of participatory planning mechanisms is constrained by the reduced professional support system for local governments. This is complicated by planning struggles, not to mention the problems associated with adopting the same approaches to community engagement. Such constraints on capacity directly affect the theoretical framework-wise application on sustainable development progress, smart city capacity, and adaptive governance capacity development. While examination data provides a good insight, in this case, it also shows that there is a need for strategic interventions to curb some of these challenges in the areas of enriched professional development programs, institutional capacity building initiatives, and maximize technical resource allocation. Supporting Certification Candidates Develop mentorship programs, better support systems for certification candidates, and better knowledge-sharing mechanisms are critical strategies for

building and sustaining professional capacity in environmental planning.

Programs of Digital Transformation

The place of digital transformation and sustainability initiatives in Philippine urban planning takes on empowered context through the three inter-related theoretical lenses of Sustainable Development Theory, Smart City Framework, and Adaptive Governance Theory. Theoretical triangulation offers a multi-dimensional framework to compare nature – technology – institution interaction typical patterns and difficulties hidden in enclave.

Using Sustainable Development Theory as a lens, data points of digital transformation efforts and sustainability initiatives substantiate identifiable trends of diluting sustainable development agendas achieving balanced technology and sustainable development. This variability is evidenced by the disparate success rates of AI and machine learning implementations, which range from 37% to 68%, demonstrating the inherent challenges in achieving optimal performance across diverse applications. (Department of Information and Communications Technology [DICT], 2024). Traffic Management's high rates of implementation (68%) and success (75%) demonstrate effective alignment of its solutions with sustainable development goals, while Resource Allocation, with 37% for implementation and only 58% for success, appears to be an area of persistent challenge in the search for well-balanced development (Asian Development Bank [ADB], 2024).

Zoning Analysis has an implementation rate of 45%, Public Services is at 52%, and Traffic Management is at 68% which shows that while we bring the tools of digital transformation online, the challenges of implementing and carrying through on the change are real (Metropolitan Manila Development Authority [MMDA], 2024). Key data governance challenges such as privacy concerns, integration feasibility, and integration with legacy systems, that relate to the technological emphasis of the framework and real-world barriers to implementation. (Venumuddala, et.al., 2024).

The differing success rates across the initiatives highlight the intricate relationship between technical innovation, sustainable development and adaptation of governance (Son et.al., 2023). The challenges of data governance demonstrate the need for flexible institutional set-ups that can quickly respond to

new technological and ecological challenges, while that of circular economy implementation data shows how smart city programming can translate sustainable development principles into practice (Kumar, 2023).

The theoretical framework indicates several key directions for future development (World Bank, 2024). There is a need for integrated approaches that can tackle technological, environmental and governance challenges at once (Navarro, 2023). Secondly, lessons from success show adaptive capacity with sustained focus on development objectives (Singapore Urban Redevelopment Authority, 2024). Third, this data elucidates aspects that require greater theoretical practical implementation support through more effective policy frameworks and institutional mechanisms (Department of Human Settlements and Urban Development DHSUD, 2024).

These insights prompted a few important recommendations for ensuring effective implementation. Integration: Develop integration strategies that strengthen frameworks for technological innovation to better align with sustainability goals and that enhance institutional capacity for adaptive governance (Datola, 2023).

Challenges considered, the integration of AI in relations to land use governance is viewed positively, primarily owing to the tremendous potential that AI systems have. Excellent graphics- and data-based analytical AI tools will greatly boost efficacy and accuracy in the aspects of land use planning. As an example, machine learning algorithms utilize and integrate information on past land-use practices, terrain types and characteristics, population dynamics, and trends to optimize zoning approaches in the present and project future growth requirements. At the same time, these systems should prioritize addressing risks of bias and equity, plus the historical context and nature of land-use discrimination that can be aggravated by the approaches and systems as well.

When conflicting values exist between the parties, one of the main ethical issues is the openness of proceedings and the joint discussion of the policy by the public. In policies of this segment that incorporate AI algorithms, interventions must be present to ensure citizen participation and engagement in the decisions made. This approach is necessary since such resources are critical to the well-being of communities as they shape resource accessibility, resource equity and even quality of life

in a certain locality. AI-driven technologies ought not to perform the role of a decision maker, rather they should be enhancing human decision making by better arming them with the information.

The ethical application of AI in land management also entails appropriate data governance regimes and privacy safeguards. AI systems have a remarkable capacity for processing a critical volume of geographic, demographic, and property information which raises important issues of data protection and potential abuse. Local authorities should set policies and procedures for data gathering, storage, and sharing, and for AI decision-making systems applied in these contexts. Moreover, there should be periodic inspections of AI technologies to analyze their effects on different social groups with a view of achieving balance and equity in land use planning.

Case Study 01: Smart City Implementation in Metro Manila (2022-2024)

Metro Manila – which encompasses 16 cities and one municipality across the greater metropolitan area of Luzon’s main island, serves as the Philippines’ primary economic center. In 2022, the initial PHP 25.6 billion Smart City Implementation program was launched, targeting pressing urban issues such as traffic congestion, environmental degradation, and public service delivery. With its more than 13 million inhabitants, the metropolitan region faces specific challenges in coordinating and managing high-density urban developments among the numerous local government units situated on its territory. This effort is centered around building integrated digital infrastructure, deploying intelligent mobility systems, and improving delivery of public services using digital technologies.

Case Study 02: Circular Economy Initiative, Cebu City (2023-2024)

In 2023, Cebu City Circular Economy Initiative was launched to tackle urban sustainability challenges in the second-largest metropolitan area in the Philippines. As the economic capital of the Visayas, the city is under enormous stresses of urban sprawl and the degradation of environment. Waste-to-energy projects, urban agriculture development, and sustainable building construction are the main points of the initiative. Cebu City will implement its program by prioritizing resource efficiency, waste management, and sustainable urban development practices, particularly as these initiatives relate to the challenges of a rapidly expanding secondary metropolitan area with approximately 1.9 million inhabitants.

Case Study 03: Digital Twin in Singapore (2023)

Singapore, a pioneer in smart city development, began a city-wide Digital Twin Implementation in line with its Smart Nation initiative in 2023. This city-state with 5.7 million natives clearly showed forwardness in tech-planning and tech city management. Digital Twin project reflects a state-of-the-art approach toward urban planning/management, creating a near-replica of the city that allows advanced simulation and decision-making capabilities. The high level of infrastructure and strict governance framework would give Singapore a unique position to test urban technologies.

Case Study 04: Bandung Smart City Development (2022-2024)

Bandung, one of the largest Indonesian cities with a metropolitan area larger than 8 million people, started implementing its Smart City Development program in 2022. Some initiatives included the focus on digital transformation and citizen outreach, and the responding challenges of rapid urbanization in a developing city context. Balancing rapid urbanization and infrastructure development, Bandung’s program focuses on citizen engagement and e-governance, delivering public service in the digital realm. Its strong student population, tech-savvy workforce, and academia presence dictate the style of the city’s vision for smart city implementation.

Case Study 05: Global Cities Adaptation Program: Iloilo City Climate Adaption Program. 2023-2024

In 2023, Iloilo City – a medium-sized city in the Philippines with around 480,000 residents – launched its Climate Adaptation Program to better manage the growing environmental threats they face. As a coastal city facing elevated risks from climate change impacts, including fire hazards, flooding, storm surges, and urban heat island effects, [the city requires comprehensive adaptation strategies]. This program targets building resilient infrastructure, green solutions, and disaster response capabilities. Iloilo’s historic significance and position as a regional center guide its climate adaptation and urban development strategies.

Case Study 06: Da Nang Resilient City Project 2022-2024

As the third-largest city in Vietnam, with a population of around 1.3 million, Da Nang began its Resilient City Project in 2022 as a part of the city-wide Urban Development Plan. Cabo Verde is a potential hub due to its geographical location and rapid economic growth but the possibility of increasing unsustainable

development is also highly probable due mainly to the geographical context of the country. Water management and coastal protection initiatives are strategically designed to enhance climate resilience, advance environmental protection, and promote

sustainable urban development objectives. The response to resiliency for a port city and big tourist destination such as Da Nang is very different from a city smaller than it or has less influence.

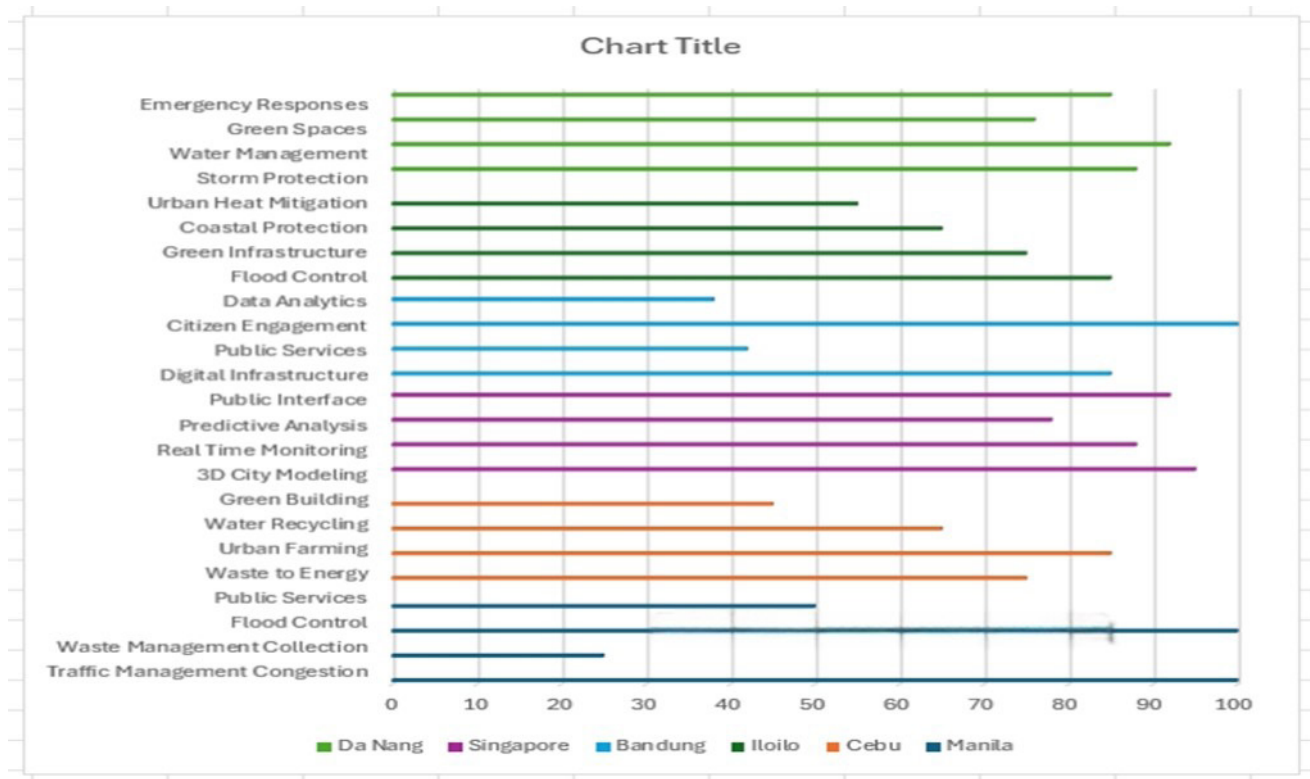


Figure 2.
Summary Case Study Land Use Governance on Digital Transformation Implementation

The horizontal bar chart comparing land use governance across Singapore, Manila, Bandung, Da Nang, and Iloilo illustrates the diverse trajectories of urban development within Southeast Asia, emphasizing the region's collective pursuit of smart city transformation. Notably, the data underscores a trend toward adaptive specialization rather than uniform solutions, highlighting that successful urban governance is context dependent. Empirical evidence suggests that cities adopting adaptive approaches—tailored to their unique socio-economic, cultural, and environmental conditions—tend to achieve more sustainable and effective outcomes than those relying on a standardized “one size fits all” model.

Singapore exemplifies a paradigm of “post-scarcity urban governance,” achieving near-complete implementation (90–100%) of various smart city initiatives across sectors. Its technological advancements—such as 3D city modeling, predictive analytics, and comprehensive environmental management—are facilitated by abundant financial resources, robust institutional capacity,

and centralized governance structures. The city's integrated planning across multiple sectors exemplifies how strategic resource allocation and institutional coherence can drive exemplary urban development. Nevertheless, Singapore's small geographic size and high population density pose challenges to replicability in larger or less resource-endowed contexts, raising questions about the transferability of its model elsewhere.

In contrast, Manila's governance approach reflects an “urban triage” model, prioritizing immediate, visible issues such as traffic congestion—where performance is high at approximately 90%—while concurrently underperforming in data analytics (around 40%) and environmental sectors. This pattern exemplifies the political economy of megacities within developing countries, where democratic pressures often favor short-term, visible interventions over long-term, systemic investments. The substantial economic costs associated with traffic congestion underscore the urgency of mobility-focused solutions. Conversely, limited data analytics capacity hampers proactive, evidence-

based decision-making, potentially trapping Manila in reactive governance cycles that address symptoms rather than root causes. The modest progress in environmental initiatives is particularly concerning given the Philippines' vulnerability to climate change impacts.

Bandung demonstrates a contrasting governance paradigm, excelling in participatory engagement with a 95% score in Citizen Engagement. Rooted in Indonesia's democratization processes and cultural traditions like gotong royong (mutual cooperation), Bandung's approach embeds community involvement as a foundational element of governance. This participatory model enhances policy legitimacy and fosters social capital, illustrating that community-centric governance can serve as a viable development pathway—particularly for cities with limited financial resources but rich social networks.

Da Nang's strategy centers on climate resilience and disaster preparedness, achieving approximately 90% implementation in emergency response and water management sectors. This focus reflects Vietnam's longstanding experience with natural disasters, translating into institutional resilience and innovative capacity. By emphasizing flood control, typhoon preparedness, and drought management, Da Nang exemplifies an adaptive, proactive approach to urban resilience—an increasingly vital strategy amid climate change's intensifying impacts. Its model demonstrates how regional cities can leverage institutional knowledge to foster resilience rather than adhere solely to conventional growth paradigms.

Iloilo and Cebu exemplify what may be termed "adaptive specialization," developing innovative solutions tailored to specific local vulnerabilities. Cebu's initiatives in urban farming (75%) and waste-to-energy ventures (70%) exemplify environmental sustainability efforts that synergize food security, economic growth, and modest capital investment. Similarly, Iloilo's focus on coastal protection (65%) and green infrastructure highlights targeted responses to geographic vulnerabilities. These cases demonstrate that effective urban development does not necessarily require comprehensive multi-sectoral performance but can be achieved through concentrated, contextually appropriate interventions.

Collectively, these cases reveal that Southeast Asian cities are pursuing diverse pathways toward smart city development. Singapore's technological

advancement, Bandung's participatory governance, Da Nang's resilience strategies, and Iloilo and Cebu's adaptive innovations each offer valuable lessons. The disparities in analytical capacity, particularly the significant gaps in data analytics observed in most cities, highlight an urgent need for investment in evidence-based decision-making systems. Cities lacking robust analytical tools risk falling behind as urban challenges escalate, underscoring the importance of building capacity for data-driven governance across the region.

The importance of climate resilience is evident, as investing in protection and disaster preparedness will provide cities with advantages as they face more intense disaster impacts in the future. Cities that adopt these practices early on show significant strategic advantages over those that start late. Southeast Asia develop being rapid, surpassing global peers with its unique creativity and fresh approaches than following common models. This highlights the need for adaptive frameworks that promote active regional collaboration on local solutions and facilitate the exchange of knowledge from other regions. In this context, urban planning challenges in the 21st century can be best addressed through tailored, strength-based learning experiences offered by collaborative metropolitan areas.

Summary, Conclusion and Recommendations

The practical implications drawn from the synthesis of empirical findings through the lens of the study's theoretical framework, as well as a brief overview of the explanatory power of the multi-theoretical framework across settings, reveal deep implications for urban transformation processes in the emerging global south context. The combination of Sustainable Development Theory, Smart City Framework, and Adaptive Governance Theory establishes a principled multi-layer supporting structure to explain the reality of the tension of urban governance transformation in the cities of rapidly growing Southeast Asia. Theoretical implications such as this one contribute to the understanding of how the Principles of Sustainable Development play out in urban systems with complex interactions and in environments of differing institutional capacity. Using adaptive governance theory to frame the implementation data, generates novel insights into the processes of institutional learning and adaptation. These findings contribute to theoretical development by demonstrating that adaptation processes are significantly influenced by both technical complexity and institutional learning

capabilities. These theoretical implications call for more integrated research on urban governance appropriate to illuminate the interactions among the dynamics of institutional capacity, technological diffusion, and sustainability. These findings suggest a limitation to existing theoretical perspectives which, while helpful, need expanding to better account for contemporary urban change in developing contexts.

Pushing for suggested measures that would address the identified issues with land use practices are among the most sure-fired ways of making them more sustainable, justifiable, as well as equitable in terms of processes that utilize land appropriately based on needs and environmental conditions. This paper therefore echoes the urgent call for the following: Zoning ordinances should be cracked down like traffic laws, enactment of a National Land Use Act for the Philippines to serve as an umbrella legislation for land use planning and management; fortify the organization of training programs for local government officials directly involved in the formulation of operational principles on environment especially in urban areas; instigate clean selection processes for planners with adequate qualifications at LGU levels; enhance public involvement in planning through digital methodologies and 3D models of the city; frame ethical standards for intelligent technologies and the deployment of AI systems for city planning; integrate principles of climate adaptation and circular economy into land use strategies; maximize simple strategies for communicating land use management and zoning regulations for transparent awareness amongst the citizenry; establish improved linkages in policy between national and local levels, in all facets of planning; to mainstream indigenous knowledge into the integrated planning scheme; keep the zoning ordinances updated according to genuine development needs and land use patterns; the long-term effects of cutting-edge city technologies on trends in land use and aspects of social equity require additional study; the issue of the difficulties for urban poor and settlers is not to be aggravated, but handled, more inclusively, more sustainably, or more equitably.

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